Item.	Amount.	Remarks.
	Rs.	
Demand XX—Public Works Department.	2,050	For strengthening the ceiling joists of the Treasury Room, Public Office Buildings.
Do. Do.	7,500	For opening a new road from Tonnikkadavu to Aiyappan-koil.
Do. Do.	890	For opening a new road at Vaikam.
Do. Do.	4,895	For the construction of a new building for the Temporary Munsiff's Court, Trivandrum.
Do. Do.	5,650	For the satisfaction of a decree of the District Court, Alleppey, in connection with the acquisition of land for locating the dispensary at Haripad.
Demand XXII—Miscellaneous Items.	4,000	To meet the expenditure in connection with the participation of this Government in the Industrial and Agricultural Exhibition held at Madras during the last Christmas.

DEMANDS FOR SUPPLEMENTARY GRANTS.

DEMAND I—LAND REVENUE.

MR. S. C. H. ROBINSON (*Land Revenue and Income Tax Commissioner*): Sir, I beg to move for a grant not exceeding Rs. 150 under Demand I - Land Revenue. The sum asked for represents the pay, for three months in the year, 1101, of two temporary clerks on Rs. 25 each who are proposed to be entertained for four months, in the office of the Superintendent of Revenue Survey in connection with closing of

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[Mr. S. C. H. Robinson.]

the accounts of the Survey advances. When the Land Records Department was abolished, a lot of recovery statements were received from the Assistant Tahsildars and it is necessary to check these and have local inspection of the places. It was thought inadvisable to entrust the work to the Tahsildar. As a large amount of correspondence has to be carried on with several officers all over the taluk before the accounts about the recovery statements could be closed and as it is necessary to check and verify them, it is not possible for the Survey Superintendent with his limited staff to get the work done. Besides, many notices have to be issued to parties about the recovery statements and to hear their complaints, if any. It is therefore proposed to entertain two temporary clerks on Rs. 25 each per mensem for four months. I am now asking only for the amount required for three months in this year. The expenditure is very small and I trust the House will grant it.

MR. P. K. NARAYANA PILLAI (*Ambalapuzha*) : May I know from Mr. Robinson what a clerk of the lowest order in the particular office gets?

MR. S. C. H. ROBINSON (*Land Revenue and Income Tax Commissioner*) : I suppose there are clerks getting less than Rs. 25, but then, this is an important matter which cannot be entrusted to them. This is one relating to the survey advances which have to be checked carefully and therefore requires qualified men for it. The Survey Superintendent has only 3 clerks now, besides one Head Clerk and one Head Accountant and there is no typist in his office. They have got to do despatching and registering work and faircopying and putting up of drafts and so on. One of them has to go with the Survey Superintendent when he is in camp. So it is not possible for them to do this work which is a very responsible work, and so I am asking for additional men. We will take men who are acting and men with better qualification. I am sure Mr. Narayana Pillai will agree with me when I say that, if I put in men of very low pay, we will have to sacrifice efficiency of work.

MR. P. K. NARAYANA PILLAI (*Ambalapuzha*): Are there not men on Rs. 15 who are in charge of important work?

MR. S. C. H. ROBINSON (*Land Revenue and Income Tax Commissioner*): I am sorry there are.

MR. K. MADHAVAN PILLAI (*Trivandrum* cum *Neduvangad*) : Under what rule does Mr. Robinson base his demand, that is, Rule of this Council in regard to the supplementary demands?

MR. S. C. H. ROBINSON (*Land Revenue and Income Tax Commissioner*) : If the member will lend me a book I will refer him to the rule. I think it is rule 53 (2).

MR. K. MADHAVAN PILLAI (*Trivandrum* cum *Neduvangad*): Do you call this a new service or only an addition to the clerical staff?

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MR. S. C. H. ROBINSON (*Land Revenue and Income Tax Commissioner*): I am not here for interpreting the rules I am only moving a supplementary demand. If it is a point of order that the member is bringing forward, then it may be answered by the President.

MR. K. MADHAVAN PILLAI (*Trivandrum* cum *Neduvangad*): Sir, I am bringing to your notice that there are certain rules governing the moving of supplementary demands. One of these rules is to the effect that the amount already sanctioned should be insufficient to meet the particular purpose for which it is sanctioned. If it is not sufficient, then a supplementary or additional grant may be demanded. Again if a new need arises during the year for expenditure, then also a supplementary demand may be brought forward. Is this a new service, that is what I ask? I only want an interpretation of the question whether the work that has to be done is a new service or a continuation of the work already going on.

MR. G. RAMAN MENON (*Mavelikara* cum *Kartikapalli*): I think, Sir, this is a point of order to be decided by the President.

MR. KAYYALAM PARAMESVARAN PILLAI (*Additional Head Sirkar Vakil*): I think, Sir, the motion will come both under rule 53 (1) and 53 (2).

PRESIDENT: Mr. Kayyalam Paramesvaran Pillai, before you speak on the point of order, I am waiting for the member to raise a point of order. He has not raised any point of order.

MR. S. C. H. ROBINSON (*Land Revenue and Income Tax Commissioner*): A sum of Rs. 13,000 has to be recovered from the parties and this has to be very carefully checked. If the House will grant the amount, I think it will take about four months to complete the work. As far as we are able to have the work done, we are trying to get it done by the present establishment. But it is not possible to have it done immediately. I am sure every member of the House will like to see that this is done as quickly as possible. So, I hope the members will grant the amount.

MR. K. MADHAVAN PILLAI (*Trivandrum* cum *Neduvangad*): Sir, I rise to oppose the demand on principle, that is to say, there are certain rules for the guidance of work in this Council, prescribing the conditions under which a supplementary demand may be presented. These rules also contain certain reservations. The reservations are :—

"(1) the amount voted in the budget, for a grant for which the vote of the Council is necessary, is found to be insufficient for the purpose of the current year, or

"(ii) a need arises during the current year for expenditure for which the vote of the Council is necessary upon some new service not contemplated in the budget for that year."

I do not think Mr. Robinson's demand is for expenditure on a new service. It is merely an addition to the clerical staff that is already in existence and that is already doing the work. Are they not doing the work now? Or are they required to do any additional work? If that question is answered, I withdraw my opposition.

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PRESIDENT: Am I to understand that the object of the objection raised by the member is to establish the fact that the sanction of this Council is not necessary to the appropriation of the money Mr. Robinson asks for?

MR. K. MADHAVAN PILLAI (*Trivandrum* cum *Neduvangad*): No. He can only ask for a supplementary demand when the money is required for a new service which was not sanctioned in the course of the budget. This supplementary demand is brought forward between two budgets. My question is, has the money already sanctioned been found insufficient for the purpose or has a new emergency arisen? Neither of these questions is answered. So, I oppose the demand.

PRESIDENT: In other words, you rise to a point of order on the admissibility of the demand?

MR. K. MADHAVAN PILLAI (*Trivandrum* cum *Neduvangad*): Yes.

PRESIDENT: Upon that, I decide that the demand was made under parts (i) and (ii) of Rule 53 (1). When the budget which Mr. Robinson asks to be supplementarily framed was considered, these charges were not contemplated and provisions were not made therefor. Also there was a change in the nature of the work and consequently a new service was created. By service is not meant the batta to men, but a new item of work. In discharging those duties, some establishment is necessary. No money was given when Mr. Robinson made his programme of work for the year. He needs the money now and he is applying for it. Therefore, I consider the application for the money is admissible.

MR. P. K. NARAYANA PILLAI (*Ambalapuzha*): I also rise, Sir, to object to this demand rather in a provisional way. While Mr. Robinson was talking, I wanted to elicit some information from him and he appeared to have given certain answers which were imperfectly grasped owing to the distance at which Mr. Robinson is situated. My difficulty is this. There are clerks getting a lower pay and there are various grades of clerks. There is the junior-most and the senior-most clerk, embracing a belt of clerks getting different salaries. Here Mr. Robinson says that there are clerks getting a lower pay than Rs. 25. If that were the case, I would suggest—

MR. K. GEORGE (*Ag. Chief Secretary to Government*): May I point out that there are no clerks getting less than Rs. 25 in the Survey Department?

MR. P. K. NARAYANA PILLAI (*Ambalapuzha*): That is all right. There are some clerks getting Rs. 25. Some of these clerks may be asked to do this work and others may be put in their place.

MR. S. C. H. ROBINSON (*Land Revenue and Income Tax Commissioner*): Sir, may I ask—

PRESIDENT: Just one moment, Mr. Robinson I have not yet been able to discover the nature of Mr. Narayana Pillai's objection. It is all very vague and I am waiting to see whether anything concrete will emerge from this cloud.

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MR. P. K. NARAYANA PILLAI (*Ambalapuzha*): I am really thankful to the President for the patience with which he is waiting to understand the objection. This is my objection. There are clerks getting Rs. 25 and Rs. 20 and the clerks getting Rs. 25 may be utilised for this purpose. Then there would be a vacancy in the Rs. 25 grade and the juniormost clerk may be promoted to that grade and put in charge of that work, and finally a new clerk may be employed, say on Rs. 15. Instead of getting two new clerks on Rs. 25 temporarily at the intermediate stage of establishment, two clerks may be put at the bottom and promotion may be given to the clerks at the bottom. Then the additional cost will be only Rs. 15 and not Rs. 25. It is therefore that I ask Mr. Robinson whether it is not possible to utilise the clerks employed in the department at present for the special work and fill up the vacancy of Rs. 15 clerks.

PRESIDENT: Am I to understand that the Member proposes to ask the Rs. 15. clerks to do this work, which should be done by Rs. 25 clerks?

MR. P. K. NARAYANA PILLAI (*Ambalapuzha*): No, not that. Such of the clerks as are already getting Rs. 25 may be utilised for this work and the clerks on Rs. 15 may do the work those clerks are now doing. That is the procedure usually followed in all offices.

MR. S. C. H. ROBINSON (*Land Revenue and Income Tax Commissioner*): Sir, may I correct a misapprehension? I see from the *Civil List* here that the lowest pay in the Survey Department is Rs. 25.

MR. P. K. NARAYANA PILLAI (*Ambalapuzha*): Then I admit that my objection has no force. (*Laughter.*) Then I cannot economise. (*Laughter.*) This information, if supplied earlier, would have given no room for this discussion.

The demand was put and carried.

DEMAND X—CENTRAL PRISON.

MR. K. GEORGE (*Ag. Chief Secretary to Government*): Sir, I beg to move for a grant not exceeding Rs. 300 under demand X—Central Prison. This amount is required for the payment of honorarium to the Moral Instructor in the Central Prison. This House will, no doubt, remember that a provision for this amount was made under 'Central Prison' in the Preliminary Budget for the current year; but it was omitted as a result of the discussion of this House. Government, however, feel that the omission was due to a misapprehension on the part of the House.

MR. P. K. NARAYANA PILLAI (*Ambalapuzha*): Beg your pardon?

MR. K. GEORGE (*Ag. Chief Secretary to Government*): Government feel that the omission was due to a misapprehension on the part of the Members that this allowance is in the nature of a sinecure and Government feel that the will reconsider its decision when certain new facts are placed before House. No doubt, when the honorarium was disallowed by this House it was a matter of discouragement to the Moral Instructor. But I am sure it would please the House to hear that this gentleman, even after the disallowance of the honorarium, has been continuing to give

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